

Florida Defense Alliance
November 1, 2002
Hyatt Regency Orlando International Airport
10:00 am

10:00 AM	Welcome and Self Introductions	Dale Ketcham
10:15 AM	Office of Economic Adjustment, OSD Programs Update	John Leigh
10:35 AM	Agency for Workforce Innovation	MG (Ret) Ron Harrison
10:50 AM	DEP Programs	Mollie Palmer
11:00 AM	Military Appreciation Event	Dale Ketcham
11:15 AM	Working Group Updates	
a.	Military Family Transition	Nancy Rice
b.	Infrastructure	Vann Goodloe
c.	Encroachment (DCA survey results)	Bob Arnold
11:45 AM	Lunch Break	
12:15 PM	Office of the Governor Update	Marla Gilman
12:30 PM	State Agency Reports	
a.	Department of Military Affairs	COL Mike Jones
b.	Small Business Development Centers	Jerry Cartwright
	*Additional State Agencies, who wish to report-out on defense-related issues are welcome to give updates at this time.	
1:00PM	Federal Updates	
a.	Office of Congressman Miller	Bob Black
b.	Office of Congressman Crenshaw	Jackie Smith
1:30 PM	Open Discussion and Closing Remarks	All
2:00 PM	Adjourn	

Members Present: Mollie Palmer, Bob Black, Dave Stone, Commander Dalton Kennedy, Marty Martin, Bob Arnold, Leland Roberts, Bob Cambric, Marla Gillman, Sean Corscadden, Dick Cutshall, Gary Pelham, Russ Hauck, Kevin Gartland, Ron Demes, Nancy Rice, Clint Mayo, Don Green, Tim Arnett, Mike Richardson, Joseph Sokol, Mike Jones, MG Ron Harrison, Bob Black, Vann Goodloe, Paul Hirsch, Marla Gillman, Wayne Nelms, Ferdinand Salomon, John Carruth, Carl Hoffman, Mark Sanchez, Joe Tannehill, Mark Trammel, Ron Riedel, Melissa Hunt, Jerry Cartwright, Edward Irish, Doug Mercer, Christy Godwin, Don Gagnon, Bob Roach, Charles LaPradd, David Peyton, Wes Smith, Danielle Ouimette, Bob Roach, Mel Scott, Wayne Nelms, Russ Hauck, Marsh Heard, Brian Watkins, Tony Rodriguez, Tim Leech, Captain John Pruitt

Invited Guests: John Byron, Christy Supp, Carol Atkinson, Bob Rosenbloom, Chris Calabucci, Tom Snelling, Darcy Foster, Maria Cahill, Capt Richard Tenga, John Leigh, Gary Ament

Staff/Consultants Present: Kristen Denmark, Dale Ketcham, Kelly West

Meeting Summary

The meeting began with John Leigh, from the Office of Economic Adjustment, showing a portion of a video, "The base next door" regarding encroachment concerns for military installations and the surrounding communities.

- “In cases involving civilian community encroachment that could impair the continued operational utility of a military installation, the office is authorized to undertake, in cooperation with the affected community and Military Department, a Joint Land Use Study (JLUS).” The result of the JLUS Study would be a “guide local jurisdiction in the application of development for both the installations and surrounding communities. 75% of the cost of conducting the study is paid for by OEA and the remaining 25% is matched by the community. Grants range from \$18,000 to \$220,000 and they’ve completed about 32 studies. NAS Jacksonville has been nominated for the program. The study at NAS Pensacola and NAS Whiting Field is on-going. Camp Blanding was nominated a couple of years ago, but because it was still very rural, they could not establish a “need” at that time. The good news is that OEA can revisit a nominated area when things change and progress. In the last 6 months they have expanded the parameters of the program to the state level. California is their first state to be involved in an effort of this size. They are reviewing a proposal from Arizona for the same type of study. Georgia, Texas and North Carolina have also shown some interest in this program. Florida would also be a great candidate. The things OEA would need from prospective grantees would be (1) What the program is about, (2) Something indicating the State’s interest in being a willing participant in the program, and (3) Good faith effort to carry out requirements. State has to commit resources and staff, dedicated to the project, the amount of which varies. A letter from the Governor would be considered “commitment”.
- AWI Update - Florida has divested 2 of its State Departments in recent history. The functions that were once performed by the Department of Commerce are now performed by EFI and the Florida Defense Alliance. The Dept of Labor became what we now know as Workforce FL, Inc. AWI is the operational arm of Workforce Florida. Both of these new organizations are Public/private partnerships. There’s a nationwide trend to do public-private partnerships as they are working very well. The Governor holds his Base Commanders meetings, visits bases and is the commander of the FL National Guard. In his dealings with the military and it’s reserve components, he has a great respect for the military and its separating members. For the State, these separating members are an asset as a potential part of the workforce. They are drug-free, team oriented, mission oriented, have a strong work ethic, and are trainable. At the bases, AWI has a transition assistance program and the Regional workforce boards work with the bases. We have large shortages in professions such as nursing, and education, while veterans are a large population – the 2nd largest of any state. Another problem with the workforce for the military are the spouses of Military members – as the military members relocate, spouses have problems finding and keeping jobs, which negatively impacts the military’s ability to retain its members. Enterprise Florida is about jobs and in working these issues, the key is education.
- Department of Environmental Protection Update – Secretary Screws made comments concerning an Initiative called the Readiness and Range Initiative Preservation program during a press event. The Defense Authorization Bill component is still pending, but there is currently no threat to it. DEP is still partnering with NAS Pensacola to restore the oyster beds. The Perdida Pitcher Plant Prairie program, part of the Florida Forever land acquisition program to conserve environmentally sensitive land, is also compatible with national security. Some of this land is in Accident-potential zones adjacent to bases and by purchasing the land encroachment concerns are reduced. Florida Forever Projects are currently active at Eglin Air Force Base, Tyndall Air Force Base, and Avon Park Range. Patrick AFB is congratulated for their “Clean Marina Designation” award given as a “bill of clean health”. NAS Key West will be granted the same designation in a December ceremony.
- Military Appreciation Event planning included a brainstorming session as to what should be done this year. Last years event at the Capitol was ineffective in showing “Appreciation” to our military members, so the group would like to restructure the event, perhaps into something entirely different. One of the primary purposes in the event is educating Florida’s legislators as to the importance of Florida’s military. This will be the focus, perhaps called, “Military Awareness Day”. The Defense Alliance needs to develop hard-hitting documents that are regional and local specific. The education of our legislators is necessary, especially for the newly elected members as they may be under the misperception that their counties have no economic impact from military when in fact the impact is farther reaching than they realize. For example, constituents in Gulf County work at Tyndall AFB and defense contracts working directly with our bases live all over the state. Educating a representative on a broad range of issues and keeping him directly involved with the issues is contagious to other legislators. Also, strong recommendations are made to build strong relationships with the legislators as well as their staff throughout the year. The Defense Alliance could make the effort to get involved with “Florida League of Cities” and “Florida Association of Counties” to educate our future leaders.

**A motion is made to establish a working group in charge of educating and marketing the Defense community's issues on a large scale. Bob Arnold made the "second" and it was voted into action unanimously by the meeting's attendees.

- Military Family Transition working group – The constituency affected by these issues is much larger than just military. All mobile families are being adversely affected by our curriculum's lack of flexibility. Children along with some of their families are staying in other states, splitting the families as a result. Problems range from registration delays due to the slow processing of transcripts and problems proving residency while in the process of relocating and buying a new home to Florida's inflexible graduation requirements and the different ways GPAs are calculated. Also, the receipt of timely counseling and participation in extra-curricular activities is limited to those who arrive prior to the summer break. Florida needs to focus on being a military friendly host state. Many of these problems are State reciprocity issues. Florida can take the lead to work with other states. The Dept of Education has specific requirements at the state level and some issues are local, but the legislators need to consider these issues.
- Infrastructure working group update – the State needs to not only continue the Defense Grant funding, but the funding needs to be increased to the consistently recommended 10 Million with 9 Million for Infrastructure and 1 Million to Community Defense. The Standing Military Affairs committee is essential in order to move forward. *Gift acceptance letter is a large area of concern for the grantees. Obtaining the Gift Acceptance letter is more difficult than actually winning the grant. Time to complete and get approval of one gift letter ranges from 2 months to a year and a half and, unfortunately, completing one doesn't improve the time it takes to complete another gift letter in the same region. Guidelines need to be established to recognize the process of execution that is working best. Florida could lead the way with a flow chart of necessary contacts as a directive model for Office of the Secretary of Defense. * Another issue for Florida's communities is the lack of communication concerning the announcement of the defense grant award winners during the last few years. The Press-release concerning the award should be released the same day of the actual announcement at the base commanders meeting and when it is released, the defense partners should be notified directly, so that they can respond appropriately. Doing so would provide the communities with the ability to promote the program and the "Governor's strong commitment" to the military. Without timely notification, this terrific opportunity is missed to promote the Governor's successful track record, resulting in the story getting completely diminished or even disregarded by the press.
- Encroachment working group – A review of the previous day's meeting included highlights from the challenges bases are facing today and the 9 areas of encroachment. This meeting was the first step in a partnering of the military with communities for a win-win situation. Encroachment has become a much bigger issue in recent years because both Military missions continue to grow and community growth is increasing exponentially as well. Each base has its own outreach program, with it's own issues and relationships, but we need to do a better – more consistent job. Involved will be a lot of strategic planning and community EDUCATION! The bottom line and next steps include establish enduring process to strengthen coordination in planning. *The Spaceport Symposium's Master Plan is offered as a recent example of what can be done if agencies work together. The master plan will be available at CapeCanaveralSpaceport.org. This project included the collaboration of the Air Force, Navy, NASA, Brevard County, and the Port Authority to plan for challenges such as water-supply management. The community is excited by the good coordination that is institutionalized by this document and how much more they will be able to accomplish with this proactive effort. With the Navy's interest in coming into the Gulf for joint training missions, natural resources will become limited over time and Florida will want to work to resolve these issues before there's a problem rather than after.
- Office of the Governor Update – The budget recommendations are being compiled and the state agencies will be on a continuation budget. The Defense grants will be supported at 5 Million with 4 Million for Infrastructure and 1 Million for community defense. The election is next Tuesday, after which the legislative committees will be established. Communication with the legislators is strongly encouraged as there will be some fresh leadership (including Staff) who will need to be educated on the military and it's economic impact on the State. Every county has a legislative delegation meeting between Nov 2002 and March 2003. At these meetings will be the organized business and labor, including the base's contractors. Legislators will listen to their voter's when they articulate to them the value of what the defense industry and what they are doing for the communities. The military's 32+ Billion business effects sales tax and the number of students in schools. The military used to be a given, but that isn't so anymore. Florida is in competition with other states and must market itself. The

Florida Defense Alliance actually went to Washington DC with Lawton Chiles and met with the entire Florida delegation during the last round of BRAC. Also, the FDA needs to get the Coast Guard involved with this Defense Alliance. It's suggested to begin looking at FDA's strategic Plan.

- Department of Military Affairs update – The department and the Florida National guard has a sizable federal and state employee base, with missions at both the federal and state levels. To Florida, they are responsible for 6 month training. A large part of what they do is in regards to public safety, including searches. They have a very pro-active and successful environmental program.
- Small Business Development Centers Network update - Defense Economic Transitioning is underway and in the downsizing, closing or consolidations the small businesses will be adversely affected directly, as well as indirectly in management and technical assistance functions. The SBDC has been operating a program since 1985 that is funded by the Dept of Defense. Counties with assistance include Escambia, Santa Rosa, Okaloosa, Walton and Bay counties. A new program has been funded federally as of September 30th with full-time dedicated staff to identify small businesses impacted by the military's changing economic landscape. Brevard and Hillsborough are already online and Miami-Dade, along with the Northwest, is in the hiring process. It is possible that funding will be increased in the program's second and third years. Since 1985 they've maintained a database with info for all the military's subcontractors, which can be accessed by this group in it's efforts to market the defense industry in the state.
- Department of Highway Safety and Motor Vehicles Update – This agency actively recruits separating members as troopers because they have the qualities they are looking for. In the last graduating class, 20% had completed 20 years of military service and 50% had at least some experience. Service members can renew their driver license from anywhere in the world online, by phone or mail and a Driver license is valid 90 days after returning from overseas deployment. A disabled veteran can get a Pearl Harbor or Purple Heart license plate free and all this info is available from links to myflorida.com.
- Office of Congressman Miller update - Special interest items, including the Defense Authorization bill, are on hold until after the elections. They are optimistic concerning how the test ranges are funded with the National range complex. The bill concerning the consolidation of funding for the Air Force is dead on arrival in both the Senate and House as they have decided its not a good idea to give control to Office of Secretary of Defense level in light of BRAC 2005. Agreements with private entities are being forged to enhance Military training options. Federal, state, and nature conservation funds are used to buy land to preserve it's condition and keep it available for military uses. Florida is competing well in the game of military enhancement. In planning for BRAC, the best defense is a good offense. Homeland Security and Joint operations are opportunities. (i.e. Harbor security and operations of UAV's in restricted airspace) The FDA needs to be planning what role Florida wants to play for Fiscal Year 2004. Infrastructure will be required for joint test and training and the state is set-up well for this scenario. Training language is not in the Test and Evaluation Caucus. A Florida delegation event needs to be planned as the defense alliance must exercise the Florida delegation more efficiently to bring together the Executive office of the Governor, the defense alliance, etc.
- Office of Jackie Crenshaw Update - The impact of redistricting should be considered in FDAs marketing and education efforts. Get with legislators right away. There is a new representative for NAS Jacksonville and the District changed significantly. It went from being primarily a beach district to a large amount of rural communities.

The next meeting will be in the May timeframe and both Key West and Orlando are possible locations.

Florida Defense Alliance Encroachment Working Group
In conjunction with the Department of Community Affairs
October 31, 2002
Hyatt Regency Orlando International Airport
11:00 am

- 11:00 AM: Welcome by Kellie Jo Kilberg and Self-Introductions
- 11:15 AM: **Overview of Encroachment Issues**
Secretary Steve Seibert: Why we are here today
- 11:35 AM **National Transformation Issues**
Bob Arnold, FDA's Encroachment Working Group Chairman: Strengthening Partnerships to control and manage encroachment, including the 9 Focus Areas identified by the DoD Senior Readiness Oversight Committee.
- 12:00 PM Maria Cahill from DCA: National Trends to resolve Encroachment issues around Military Installations.
- 12:20 PM Joe Schilling from International County & City Management Association (ICMA): Combating Land-Use Encroachment-Strategies for States, Local governments and Military Installations.
- 12:40 PM Charlie Gauthier: from DCA: Florida's Growth Management Process
- 1:00 PM Lunch Break
- 1:20 PM **Statewide Transformation Issues**
Bob Cambric: DCA's statewide survey of Community Planning Issues.
- 1:40 PM **DISCUSSION**: Challenges and Opportunities in Florida:
Each base is encouraged to discuss encroachment requests for their bases, along with base sustainability as it relates to the 9 focus areas.
- 2:15 PM Break
- 2:30 PM **DISCUSSION**: Vann Goodloe: Local Community & Military Installations working together.
Legislative Opportunities: What is on the books and how well is the current legislation meeting our needs?
- 3:15 PM Next Steps/Action items for the State of Florida
- 3:30 PM Open Discussion and Closing Remarks (Feel free to discuss key events, current activities, success stories and lessons learned in your areas.)
- 4:00 PM Adjourn

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Invited Guests: Mark Sanchez, Tim Weeks, Brian Watkins, Bob Rosenbloom, Charles Gauthier, Maria Cahill, Tim Cannon, Darcy Foster, Charles LaPradd, Secretary Steve Seibert, Tony Rodriguez, Mike Sherman, Cheryl Mall, Joe Schilling, Jacen McMillan, John Leigh, Richard Tenga, Edward Irish, Doug Mercer, Dan Rina, Carol Atkinson, Joe Tannehill, Beth Carson, Christy Supp, Tom Snelling

Staff/Consultants Present: Darrell Kelley, Kellie Jo Kilberg, Kristen Denmark, Dale Ketcham, Susan Gallo

Meeting Summary

- Kellie Jo introduced the Florida Defense Alliance organization to the Encroachment working group, including a brief history of its origin and an overview of its primary objectives.
- Darrell Kelley stressed the importance of demonstrating a committed partnership with Florida's military installations through proactive measures such as the Defense Grant Programs to protect Florida's \$30 Billion Defense industry as well as the jobs it creates and sustains.
- Secretary Steve Seibert stressed the importance of, above all things, this meeting and the work that this group needs to do for the State of Florida to find solutions to the growing number of encroachment concerns. There are three simple truths: (1) Florida has strong growth management/land-use planning laws at the local level. (2) More than 800 people day move to Florida for the last 20 years, thus Growth Management is an issue. (3) Changes in land-use laws are difficult to accomplish. We have a significant military presence in Florida, which is a defining characteristic of this state. Therefore, it's important for economic and community health, as well as national security that we have meaningful coordination and communication between the local communities and the bases. This communication needs to be great and consistent, but it is unfortunately, not always both. Most decisions that matter happen at the community level.
- Bob Arnold discussed "encroachment" from the military perspective. A map of Florida illustrated where each of the installations is located in order to provide our local partners with a visual reference of where encroachment dangers exist and who to go to with their questions. He introduced the 9 areas of encroachment as identified by the Department of Defense as the following: Airspace, Air quality, Airborne noise, Urban growth, endangered species, (radio) frequency spectrum, outreach, UXO (unexploded ordinance) and maritime. Urban development has marched to the gates of once remote military training installations and the population of our state will continue to grow. The best interests of both the healthy, thriving communities and the active & expanding military installations have to be considered in resolving encroachment challenges. Amongst all of this growth, Florida has more endangered species (bio-diversity) hotspots than most states. This is due in part to the excellent job of documenting the endangered species in and among bases. The military is in constant competition with the commercial sector to maintain its need for airspace. Air quality is compromised by both commercial and military activity. The gulf pipeline, along with the heightened interest in gas and oil exploration in the gulf pose a threat to the military training missions that take place in the gulf. The gulf has been preserved for the time being, but this issue had to be worked into the encroachment equation and it just revealed that they need to do a better job of educating the local communities concerning military missions. Outreach is the need of the bases to coordinate with a broad range of organizations to find solutions and prevent potential conflicts from becoming the big problems. There are some buffer land initiatives that are working very well in the panhandle and in Jacksonville, but few have the resources to do these types of solutions. Improved communication and strengthened ties between the military and the communities are necessary. It wouldn't be appropriate to "just say No". The military wants to try to find compromises, but requests keep coming in that won't serve either the community's best interests or those of the Military missions.
- Maria Cahill opened the topic up to that which is being done nationally to combat encroachment. The National Governor's Association has recognized encroachment as a rising problem. For Arizona, Florida and California, the economic benefit to the states are significant. Another finding has been that many of the AICUZ maps and zones need desperately to be updated for new technology, new growth and projected growth as well. From these efforts, the FDA can explore what improvements to the current zoning could be made. An interesting observation is made concerning the fact that as effective as the AICUZ zoning is, it doesn't take into consideration those installations without airfields, which is a serious shortfall. Also, as Cell Towers become an increasingly difficult area of Encroachment to monitor and control, there needs to be a method of including these structures in the equation. In regards to this zoning practice, a method of accounting for ranges, training sites and all military activity needs to be implemented. Jacksonville is offered as an example of an aggressive land acquisition plan. Noted is that how the public uses it's funds to encourage development is an important element. (i.e. Notify the bases of a change in land-use when it is being proposed to allow for a dialogue to take place to determine if it is a good solution.) In such discussions, hazards can be disclosed. Each of the bases and surrounding regions have issues specific to their communities that need to be tackled from a local standpoint.

Unfortunately, legislative changes, such as those in Arizona, are extremely slow and very difficult. Florida cannot afford to miss out on the opportunity in the meantime to educate one another.

- Marla Gillman brings to the attention of FDA that the Governor is in the process of establishing an Action Plan and that they intend to use this meeting as the starting block. Noted is the need for a great deal more private sector participation in these efforts. Not only is the notification process lacking, but with the number of requests that DCA, along with the RPCs (regional planning council) involvement and the fact that they are statutorily required to process the requests in a limited amount of time, with limited resources, there is a need to reduce the statutory requirements of less time sensitive issues. In that way, DCA could improve their growth management.
- Joe Schilling from ICMA offers an example of encroachment with a newspaper article highlighting the closing of a pumpkin farm in Arizona, called, "Duncan Farms" near Luke Air Force Base. It shows the need for critical partnerships. The good news is that Florida is ahead of the curve compared to what other states are currently doing to combat encroachment. A key hurdle to get over is the understanding that encroachment is a two-way street, with each side imposing on each other. The issue of encroachment involves public safety, public nuisance, a community's economic health, national security & military readiness and BRAC 2005. Local governments are the key partners in the fight against "sprawl" and the local land development process is the battleground of encroachment. The FDA can serve as a "convene-or" to bring everyone together to offer guidance and technical assistance to communities. Military mission itself is in a state of transformation. Short-term strategies must include getting the local government to meet with the military installation personnel, but the new security issues make "planning" difficult for both sides. The models currently in place (AZ, CA) required collaborative planning. Once a plan has been approved by all parties involved, it's essential to think ahead to insure implementation of the plan. Developing an action plan now can make a huge difference in the effectiveness of the plan.
- Charlie Gauthier provided the attendees with a more technical view of Florida's current legislation and the process of land-planning. Florida has an intense infrastructure of statutes concerning land-use and land-planning. Chapter 163, Florida Statutes Growth Management Act is the primary planning code. It provides a guide as to the local comprehensive plan contents. The comp plan addresses such issues as housing, transportation, conservation and all future land-use. Then the map depicts the location and extent of all land-uses within a region. Ch. 163 doesn't specify military airport compatibility but it is adequate to be enforced as such. It requires local government coordinate with all other units of government. Every 7 years the plans have to be evaluated for their effectiveness, which will start with Miami-Dade County in November. Jacksonville is a good example of a comp plan that was implemented well. It's important to differentiate between creating a comp plan and actually using a comp plan. Pensacola offered as the best example of this in our state. Encroachment is a relatively new issue on the "radar scope." Next steps included the desire to include best practices from across the state in newsletters to local governments and have a panel at the state planning conference. The key to success will be establishing one-on-one relationships with open lines of communication. It will be the work of a team effort.
- Bob Cambric gave a brief synopsis of the survey results regarding communication and coordination between local communities and their region's military installations. The results showed that communities either (1) don't coordinate with each other at all or (2) they do so only on an "as needed" basis, which translates to predominantly no communication (1). At this point it is proposed the communities and the installations make the effort to establish relationships with each other.

Regional updates on the status of encroachment and effectiveness of communication and coordination currently in place in those areas:

- **NAS Pensacola** – Their relationships have been established and are working well. Dept of Environmental Protection has been very helpful with programs such as the "Pitcher prairie plan" and have helped to identify some sensitive areas within the AICUZ. Encroachment as an issue is somewhat limited due to the fact that the airfield has water on three sides. One strategy that has been working for the community is a joining of forces between Escambia and Santa Rosa counties to speak as one voice. This is working in regards to current issues, but the issues are constantly changing, so they have to keep the lines of communication open.
- **NAS Whiting Field** – The Land-Use & JLUS studies going well, will be complete soon and are anticipated to be quite informative, but they are facing challenges with their neighbors, the State of

Alabama. The base would like to work with their neighbor installations (Tyndall & Eglin) to defend their missions against encroachment.

- **Hurlburt Field** – Encroachment for the installation is in the form of cell-towers blocking access in and out of the range for low level flying
- **Coastal Systems Station** – The communication between Bay County and Panama City is excellent.
- **Tyndal AFB** – the main issues surround needing a means to address encroachment issues publicly. Current primary concerns include (1) development on the perimeter of the base, (2) Relocation of the airport, (3) the Parkway (it cuts through and compromises the military operating areas, including its air space) and (4) AICUZ is a good tool, but there needs to be some updates. They are experiencing problems now with the noise contours and the fact that they do not account for recent technological improvements (such as the noise levels of the FA22 plane) Some of the information is still classified, so the F-15 model is used to estimate noise levels. One Successful solution to this challenge: the City of Parker was in the process of constructing some highrise condos with-in the AICUZ noise zones. The city codes on the building were updated and the condos became the “St. Johns River model on noise attenuation”. The base would like to establish some sort of formal process of planning for new development. Currently there is no notification standard and the City of Parker isn’t notifying Tyndall Air Force Base concerning growth, construction, new cell towers, etc. The base is having to be aggressively pro-active and “negotiate” the issues that they do discover in sufficient time to try of find a solution or compromise, which is extremely time consuming. They’d like to explore the Regional Planning Council’s (RPC) role in mitigating this issue. It’s also proposed that having (non-voting) military personel on the RPC in solely an advisory function could alleviate much of the communication challenges.
- **NAS Jacksonville-** They currently have a strong preservation program in their region, with the long-range planning steering committee. They need to look at the impact on the OLF of the installations (Cecil Field closing affected the AICUZ in a negative fashion and should be addressed. Two short-range challenges have recently surfaced. (1) A Target is proposed to be built at the end of a runway, in the transition zones. There are height and lighting issues to be concerned with and monitor. (2) Also,there’s a pond at the end of the runway, which is hazardous for flight missions. The question has been asked as to whether or not this is a base issue.
- **Camp Blanding** – Encroachment appears in the form of noise control. M-16 guns and cannons are needed to train infantry soldiers. The surrounding community has repeatedly complained about the noise, so they’ve had to restrict their missions to time frames ending by 10 PM. Clay County is growing fast & the encroachment issues continue to multiply in relation to the growth. For example, cell towers pop-up everywhere without any notice or communication with the installation as to whether or not the structures are compatible with their missions. The installation would like to be involved with and/or informed of Clay County’s planning efforts. With the Bradford County growing now, as well. Is this a Regional Planning issue and if so, they’d like help in coordinating.
- **Patrick Air Force Base** – Both the community and the installation are concerned they need to vastly improve upon their communication and coordination regarding strategic planning, events and their Regional Planning Council (RPC) in their 7 county region. They could incorporate simple solutions like putting each other on their Newsletter distribution lists. As the Space program continues to grow and the space branding efforts get under way, the counties will continue to grow together and they need to work together, communicating on encroachment issues including information on agendas for upcoming meetings (ie Planning & Zoning). Encroachment issues include: Housing on the base, the access to the Ports for usage by the commercial sector and the safety regarding rocket launches and those civilians in the proximity adversely affected
- **SOUTHCOM** – The installation is responsible for 32 Nations, with offices in 26 countries, including Gauntanomo Bay, Cuba. It is positioned strategically in Miami and is an example of privatization (ie the troops live in lease apartments), but there is a need to build up a stronger relationship with the Miami community.
- **Homestead** – The environmentally sensitive land is Homestead’s defining feature with both Biscayne National Park and the Everglades National Park included in its territory. The encroachment to the installation is of both the “urban sprawl” and the environmental varieties. Urban: Even though recent residential development is outside the AICUZ & accident prevention zones, it’s extremely close. Fortunately they’ve established a good working relationship with the City of Homestead, but Dade County is an unfortunately different matter. From Dade County the notices are irregular, which can be devastating in light of the types of developmental planning, including changes to the “comp plan”. Their

commander is pro-active and keeps himself out in the community on a daily basis. Environmental: Freshwater runoff can be beneficial in some instances, but it increases the chances of a bird strike, which can kill a pilot! Currently, they are in the final stages of completing the AICUZ study to be included in planning ordinances. Doing so would be most helpful in dealing with encroachment. The Defense Alliance grant will be useful in obtaining survey results and using these results to encourage county and city local government to include the SOUTHCOM action plan. The City of Homestead is included in the study. The city is still unsure as to what to do with it's land.

- **Key West** - has several encroachment issues. (1) Affordable housing continues to be a problem as there is no more land for housing. (2) AICUZ standards are severely outdated with the most recent update being from the 1970s study. In addition, the County has misplaced the map and continues to approve requests without an AICUZ map to verify these developments are compatible with the military's missions. They need to obtain and update to the AICUZ and inspire the county to take these standards seriously. (3) There is a shortage of available birthing places. In 1965, the dredging helped to create an island, but they need another solution now. (4) Ship and traffic issues. (5) Planning process challenges; Any development must go through the Navy before local organizations can evaluate the proposal for any encroachment concerns. CFRs institute "no development" zones and endangered species continue to be a concern.
- **MacDill** – City of Tampa and Hillsborough and the base have an MOU and now the base is included in the rezoning process. There are many partners, but the base has formed and bonded with and become a part of the community. The MOU shows that they are forging good relationships. The "Comp plan" amendments need to include stronger land-use restrictions in the "accident potential zone" Now we have quieter engines, but the plan still needs to balance the community's safety with the military's missions, market demands and community needs. For example: in accident prone zones in the surrounding area there used to be single family homes on large parcels of land and now 20 people live on one of those parcels in townhomes, which makes for a much greater level of "accident prone" territory.
* Currently there exists a dichotomy of DCA goals; Infill is positive as it promotes smart-growth as opposed to sprawl, but it's not safe for military missions. The MacDill area is a hot real-estate market. With the growth, DCA signed-off on development and telecom towers that go right through the base, while they are trying to complete military missions on the base that aren't compatible with this growth. There was an AICUZ study completed in 1996 of commercial growth versus residential growth.
- **Eglin Air Force Base** – Eglin, spanning 3 counties is quite large and includes several airfields. Issues exist both inside and outside of the gates. The comp-plan is addressing inside-the-base issues. Their community planner stays involved with the community by serving on several boards. Also, Pat Blackshear formed a regional planning committee that has been very useful as a forum that works.

Legislative Update – The defense community must staff these efforts, preferably by way of a military standing committee. Also, speak to your legislators about what's happening to make them aware of the legislation that is being developed regarding encroachment. Bring your delegates together to educate them. It is encouraged for the State to adopt Arizona's model as a guide for development.

Closing remarks – Vigilance is the theme. This issue will never go away, so we'll have to consistently deal with the challenges. The defense community needs to expand collaboration from a strategic standpoint, such that the communication and processes are not personality dependent and work in a systemic fashion. Get involved. Everyone has to work together: (DEP, EOG, DCA, EFI, FDA, etc) using a regional approach.

Next steps:

- Strengthen Military and Community Strategic Planning and Collaboration
- Expand Outreach to include the private sector (landowners, home-owners association, other commercial players), the legislature (standing military committee) and all Economic Development Professionals.
- Keep Lines of Communication Open
- Increase Sharing of Challenges and Lessons Learned
- Create Community POC Listing
- Establish Enduring Processes
- Update the (Joint) Land use plans. Working together with local government, regional planning organizations, military representatives and state government, form an action plan. Include Ranges (RAICUZ) and other military activity in the formal planning documentation in addition to the AICUZ

(currently AICUZ is the only tool being used which limits the planning to include only airfields, and disregards training and test ranges, etc.)

- (DCA) Provide technical assistance to smaller communities

**Florida Defense Alliance
Marketing Working Group
November 21, 2002
Teleconference 10:00 am**

Members Present: Larry Dantzler, Jana Wibberly, Vann Goodloe, Sean Corscadden, Tom Neubauer, Diana Gonzalez, Leland Roberts, Paul Hirsch

Staff/Consultants Present: Kellie Jo Kilberg, Kristen Denmark, Dale Ketcham

Meeting Summary: The Purpose of this new Working Group is to educate and market the significant importance of the military (installations, military members, guard, reserve and their dependents, civilian workforce, and defense industries) to the economic health and vitality of the State. Florida's Defense Industry is a \$30+ billion dollar economic engine. Also important is education on the importance of the 'human capital' associated with military installations and how these individuals (military members, dependents, civilian workers) contribute to their communities both financially as well as through volunteerism. Finally, military installations attract thousands of military retirees to all regions of Florida. Vann Goodloe has volunteered to be chair of the new working group and Kellie Jo Kilberg will take over as chair of the Infrastructure working group.

- The Defense Alliance needs to better articulate their position in the State of Florida and is optimistic that a Military Standing Committee would help to do that. (A resolution recently came from Enterprise Florida's Board supporting that effort). Currently defense only has a sub-committee which itself shows the need for education. The legislatures support is needed in funding of the Defense Infrastructure grants and marketing defense in the state.
- The project should include updating the economic impact analysis completed in 1997 and improving upon that study to include all communities with military installations as well as all defense activity. The study's results would then be communicated in some fashion to the public. Miami-Dade is working on a similar project for South Florida. Raising awareness of the economic impact of military in the state to promote continued and improved support of the services will become increasingly important. The misperception is that it is only certain counties that should be supporting our military, but the truth is that almost all of Florida's counties have some form of defense industry participating in their economy. Their economies would be adversely impacted if that participation was not there.
- The Economic Diversification sub-team of the Governor's transition team is looking for ideas. Defense Infrastructure funding is the key right now, but Community Defense funding will become much more crucial in the next several years with BRAC 2005. Quality of Life and Spousal Employment has emerged as an issue that's requiring more attention, so another new working group has been created with Major General Ron Harrison as the co-chair with Lynn Grafel from Workforce.
- The next meeting of the working group will be face-to-face on December 9th in Orlando. Contact your bases and installation for 1-pagers of current statistics.

**Florida Defense Alliance
Military Spouse Career Opportunities Working Group
December 3, 2002
Teleconference 10:00 am**

Members Present: MG Ron Harrison, Diana Purcell (for Mitch Collier), Marla Gillman, Pete Winecoop (for Lynn Grafel),

Staff/Consultants Present: Kellie Jo Kilberg, Kristen Denmark, Dale Ketcham

Meeting Summary: The purpose of this new working group is to address the challenges that the Spouses of Military personnel face in regards to quality of life and especially career & employment opportunities.

- Lt. Colonel Susan Kadechka has been tasked by Special Operations Command to do the research regarding employment issues directly related to the spouses of active military members. For example, nurses were having trouble getting re-certified for the State of Florida when coming from other states and they've been able to do a combination of things including reorganizing the certification requirements with reciprocity and easing the restrictions. She will be invited to join this working group and to attend the next meeting to bring the Florida defense alliance up-to-speed with current information.
- We've recently received correspondence from Senator Nelson's office that the State needs to be proactive in dealing with this issue. In the past, Worksource did offer these services, but with budget cuts, this program hasn't been funded. The system is in place and all is needed is to find a source to finance a "kick-off" of services.
- Also, Lynn Grafel and Mary Lou Reed are attending a Central Florida Workforce meeting today where they will begin working this issue. MG Harrison is meeting with Lynn Grafel this week to address a starting point in solving these challenges, how the agency can work with the Florida Defense Alliance and the state to improve the situation.
- In order to get unemployment compensation benefits for Spouses while they look for employment, Florida law would have to be changed by the legislature.
- This group has a goal date of February 1st to report "steps taken" to the Base Commander's as the February meeting date has not been set.
- Working on improving the Teaching Certification Restrictions would be an excellent project for Worksource and this working group. Reginald Coles will be asked to join the next meeting to give the working group an update.

The next meeting will be in January.

**Florida Defense Alliance
Marketing Working Group
December 9, 2002
12:00 PM – 4:00 PM
Orlando, FL in the office of Enterprise Florida, Inc.**

AGENDA

- I. Welcome & Introductions
- II. Purpose of Working Group
 - Define the Problem
 - Educate and Communicate
 - Ensure future Defense Grant funding
 - Working Group Members/Size
 - Cross section of State
 - Names & E-mail Addresses
- III. Past Efforts – What Worked – What Didn't
- IV. How Do We Fix the Problem
- V. Funding
 - Availability and Timing
 - Sole Source or RFP
- VI. Next Meeting/Conference Call
- VII. Other
- VIII. Adjourn

Members Present: Vann Goodloe, Larry Sassano, Bob Black, Carol Atkinson, Sean Corscadden, Paul Hirsch, Leland Roberts, Diana Gonzales, Russ Hauck

Staff/Consultants Present: Kellie Jo Kilberg, Kristen Denmark, Dale Ketcham

Meeting Summary:

Past successes include the formation of Florida Defense Alliance, \$5 million for Defense grants in the State budget, & flag/general officer visits to Tallahassee with State legislators. The Defense Military Appreciation Day attempted the past two years have been somewhat unsuccessful due to legislative schedules & sessions. This year's Legislative Session runs from March 4, 2003 until May 2, 2003:

- Mar 4 at noon: Deadline for filing Bills
- Apr 22: Last day for regular committee meetings
- Apr 28: Bills certified; Conference Committee Reports
- May 2: 60th day – last regular session day

It was acknowledged that the Defense Alliance's efforts need to be continual in order to build relationships with the business and governmental communities. ADM Stan Arthur, Chair of the Defense & Space Advisory Council, would be an excellent choice as spokesperson for our group. The defense industry is taken for granted as something that will always be there, but that isn't true anymore. The state needs to support and invest in the military and defense industry just as it would with any other industry with a 32+Billion impact on the State. 52 of our 67 counties have the defense industry affecting their economies and some have argued that there isn't a single county without impact. Also a large number of our secondary educators and our community college adjunct professors are veterans, retirees and spouses of the active military members.

Objective and current data is required in our marketing efforts. Several partners offered to assist in this research with organizations such as the Dept of Labor, Haas Center at University of West Florida and the University of Central Florida. Diana Gonzales has found through her community defense grant project, a website that provides a plethora of facts and statistics relating to Veterans of the military services. This info could quite helpful to this group in compiling the data for an economic analysis and any educational materials. It will be important to include other economic comparisons that show the big-picture impact of defense spending (e.g. impact of recent 4.1% military pay raise on State's economy, which is \$200 million and similar to creating 400 new jobs paying \$50,000 a year). The intent is to reveal what direct relationship exists between the Defense Industry and other top economic engines in the State (tourism and agriculture) in lay-mans terms. The working group discussed different ideas for materials to distribute both the initial information gathered on our military installations, as well as the results of the economic impact analysis later in the year. All agreed that the material developed in the past has been "too much" for anyone to "digest" and that what is developed here should be hard-hitting and concise. In order to produce any materials, the working group would need access to additional funding. The draft RFP was discussed as a means to gather this timely information on the State and to then communicate that information. This grant will require a 1:3 match.

We'll need economic impact statements from each base to get this effort started. The next meeting will be a teleconference on January 6th at 10 a.m. Eastern (9 a.m. Central) to review actions completed as a result of this first meeting; a mail-out to participants will be conducted prior to the January 6 Conference Call to include additional information.